

ASSEMBLY COMMITTEE ON  
ACCOUNTABILITY AND ADMINISTRATIVE REVIEW

MID-SESSION  
2019 LEGISLATIVE SUMMARY

HONORABLE COTTIE PETRIE-NORRIS, CHAIR



MEMBERS

JIM PATTERSON, VICE CHAIR

AUTUMN R. BURKE

TOM LACKEY

JOSE MEDINA

SHARON QUIRK-SILVA

CHRISTY SMITH

STAFF

SCOTT HERBSTMAN, CHIEF CONSULTANT; CASSIE ROYCE, PRINCIPAL CONSULTANT;

ELIZABETH DELGADO, COMMITTEE SECRETARY

**ASSEMBLY COMMITTEE ON  
ACCOUNTABILITY AND ADMINISTRATIVE REVIEW**

**HONORABLE COTTIE PETRIE-NORRIS, CHAIR**

**HONORABLE JIM PATTERSON, VICE CHAIR**

**TABLE OF CONTENTS**

**LETTER FROM CHAIR**

|  |                |
|--|----------------|
| <b>ASSEMBLY BILL SUMMARIES</b>                     | <b>PAGE 1</b>  |
| <b>SENATE BILL SUMMARIES</b>                       | <b>PAGE 6</b>  |
| <b>OVERSIGHT HEARINGS</b>                          | <b>PAGE 8</b>  |
| <b>APPENDIX A-1: ASSEMBLY BILLS BY BILL NUMBER</b> | <b>PAGE 9</b>  |
| <b>APPENDIX A-2: SENATE BILLS BY BILL NUMBER</b>   | <b>PAGE 12</b> |

ASSEMBLY COMMITTEE ON  
**ACCOUNTABILITY AND ADMINISTRATIVE REVIEW**  
COTTIE PETRIE-NORRIS, CHAIR  
ASSEMBLYMEMBER, SEVENTY-FOURTH DISTRICT

12/6/19

The Accountability and Administrative Review Committee is charged with overseeing key state functions, including government efficiency, organization, and procurement.

Specifically, the Committee's jurisdiction includes the following:

- The Administrative Procedure Act and Office of Administrative Law;
- Government efficiency and cost control;
- State procurement;
- State government organization and reorganization;
- Property acquisition; and,
- State printing and binding contracts.

In 2019, 46 measures were referred to the Committee, 17 were passed by the Legislature, and 13 became law. A complete summary of bills referred to the Committee follows.

Additionally, the Committee held six oversight hearings in 2019 focused on a broad range of issues, namely the following: the Department of Motor Vehicles, field office wait times; Implementation of FISCAL, the state's accounting, budgeting, cash management, and procurement system; the professional licensing, technology, and business modernization plan of the Department of Consumer Affairs; Mental Health Services Act (Proposition 63) funds; substance abuse treatment industry regulation; and, veteran homelessness.

Thank you for your interest in the Committee's work.



Assemblywoman Cottie Petrie-Norris  
Chair, Accountability and Administrative Review Committee

**ALL ASSEMBLY BILLS  
REFERRED TO THE ASSEMBLY COMMITTEE ON  
ACCOUNTABILITY AND ADMINISTRATIVE REVIEW  
MID-SESSION 2019 CALIFORNIA STATE LEGISLATIVE SESSION**

**AB 62 (Fong) State government: FISCal: transparency**

Requires specified posting information on the transparency component of the Financial Information System for California Act (FISCal) website.

**Last Action:** Held in Accountability and Administrative Review Committee

**AB 63 (Fong) State government**

Requires a state agency that interacts with the public to make available on its website a plain-language form for individuals to rate, as specified, their experience with the agency and to post the ratings and comments on its website

**Last Action:** Held in Assembly Appropriations Committee

**AB 64 (Fong) State project audits**

Requires the California State Auditor to audit, within a year of final payment, a contract entered into by a state entity that exceeds \$500 million.

**Last Action:** Held in Accountability and Administrative Review Committee

**AB 230 (Brough) Disabled veteran business enterprises**

Requires a contractor to certify specified information to awarding departments and provide proof of payment, if requested, of payments to disabled veteran business enterprise subcontractors.

**Last Action:** Chapter 676, Statutes of 2019

**AB 289 (Fong) California Public Records Act Ombudsperson**

Establishes a California Public Records Act (CPRA) Ombudsperson within the California State Auditor's Office to review CPRA requests denied by state agencies.

**Last Action:** Held in Senate Judiciary Committee

**AB 312 (Cooley) State government: administrative regulations: review**

Requires each state agency to conduct a one-time review of all of its regulations and make specified changes on or before January 1, 2022.

**Last Action:** Held in Assembly Appropriations Committee

**AB 380 (Frazier) Office of the Transportation Inspector General**

Establishes a Transportation Inspector General with independent authority to ensure that all entities receiving state and federal transportation funds are operating efficiently and effectively.

**Last Action:** Held in Assembly Appropriations Committee

**AB 456 (Chiu) Public contracts: claim resolution**

Extends the sunset date from January 1, 2020 to January 1, 2027 of a claim resolution process that enables contractors to seek public agency review of claims that arise during public works projects.

**Last Action:** Chapter 489, Statutes of 2019

**AB 459 (Kiley) State government: Artificial Intelligence in State Government Services**

**Commission: report**

Requires the Artificial Intelligence in State Government Services Commission (AI Commission) proposed to be established under AB 976 (Chau) of 2019 to report to the Legislature its recommended minimum standards for the use of AI in state government.

**Last Action:** Held in Assembly Appropriations Committee

**AB 469 (Petrie-Norris) State records management: records management coordinator**

Requires specified training and responsibilities for state employees who manage state records.

**Last Action:** Chapter 302, Statutes of 2019

**AB 518 (Calderon) Surplus state real property: Southern Youth Correctional Reception Center and Clinic**

Authorizes the Director of the Department of General Services to sell, as specified, a property known as the Southern Youth Correctional Reception Center and Clinic to the City of Norwalk at fair market value until January 1, 2025.

**Last Action:** Held in Senate Government Organization Committee

**AB 572 (Kalra) California Deforestation-Free Procurement Act: public works projects: wood and wood products**

Requires state contracts involving a forest-risk commodity, as defined, to include a requirement that the contractor certify to the Department of General Services (DGS) that the commodity's supply chain does not contribute to tropical deforestation, as specified. Directs DGS to develop and issue a Deforestation-Free Code of Conduct for contractors.

**Last Action:** Held in Assembly Appropriations Committee

**AB 653 (Bloom) State armories**

Allows the state to lease a portion of the West Los Angeles Armory for as long as 25 years, as specified, to Los Angeles County.

**Last Action:** Chapter 263, Statutes of 2019

**AB 717 (Nazarian) Public contracts: armored courier services**

Allows a state agency, in consultation with the California State Treasurer's Office, to contract with an armored car service provider to pick up, count and transport to a bank or financial institution cash remits of state-imposed taxes or fees from participating businesses, including cannabis-related ones.

**Last Action:** Held in Assembly Appropriations Committee

**AB 802 (Mark Stone) Reports to the Legislature: Statewide Open Data Portal**

Directs the California Department of Technology to establish and maintain a statewide open data portal, as specified, and requires state and local agencies to submit all reports to the Legislature electronically, as specified.

**Last Action:** Held in Senate Appropriations Committee

**AB 805 (Obernolte) Reports submitted to legislative committees**

Requires a state agency to post on its website any report the state agency submits to a committee of the Legislature and defines “report” to include a study or audit or any report identified in the Legislative Analyst’s supplemental report of the budget act.

**Last Action:** Held in Senate Rules Committee

**AB 869 (Cunningham) Surplus state property**

Requires the Department of General Services to determine whether another state agency needs a state property within 150 days of being notified that it is excess.

**Last Action:** Vetoed 10/08/19

**AB 891 (Burke) Public property: safe parking program**

Requires counties and cities with a population greater than 330,000 to establish a safe parking program.

**Last Action:** Vetoed 10/12/19

**AB 931 (Boerner Horvath) Local boards and commissions: representation: appointments**

Prohibits, on or after January 1, 2030, the membership of appointed boards and commissions in cities with a population of 50,000 or more from having more than 60% of the same gender identity, and smaller boards and commissions from being comprised entirely of members having the same gender identity.

**Last Action:** Chapter 813, Statutes of 2019

**AB 939 (Frazier) Administrative Procedure Act: major regulations**

Reduces the maximum threshold, from \$50 million to \$30 million, for what is considered a “major regulation” that has an economic impact on California business enterprises and individuals.

**Last Action:** Held in Accountability and Administrative Review Committee

**AB 971 (Salas) Public contracts: information technology services: contractor evaluations**

Provides for the post-evaluation of contractors for state information technology services, as specified.

**Last Action:** Chapter 496, Statutes of 2019

**AB 976 (Chau) Artificial Intelligence in State Government Services Commission**

Establishes, until January 1, 2025, the Artificial Intelligence in State Government Services Commission to gather input on how artificial intelligence and data science could be used to improve state services.

**Last Action:** Held in Senate Appropriations Committee

**AB 1013 (Obernolte) State agencies: grant applications**

Prohibits a state agency from allowing an evaluator to review a discretionary grant application submitted by a person or organization for which the evaluator was a former representative, voting member or staff member, as specified.

**Last Action:** Chapter 498, Statutes of 2019

**AB 1020 (Irwin) State of California Housing Agency Act**

Establishes the California Housing Agency, as of July 1, 2021, and specifies three state entities it oversees.

**Last Action:** Held in Assembly Appropriations Committee

**AB 1164 (Gloria) Surplus state real property: disposal**

Allows the Director of the Department of General Services (DGS) to declare a property known as the San Diego State Building surplus in order to permit its disposal by DGS.

**Last Action:** Chapter 822, Statutes of 2019

**AB 1199 (Petrie-Norris) State property: Fairview Developmental Center**

Requires the Department of General Services, if any land within the grounds of the Fairview Developmental Center is reported as excess and DGS determines that the land is needed by more than one state agency, to conduct a public hearing, as specified.

**Last Action:** Chapter 824, Statutes of 2019

**AB 1277 (Obernolte) Transportation projects: oversight committees**

Requires a public agency administering a megaproject, as defined, to take specified actions to manage the risks associated with the megaproject, including establishing a project oversight committee and a comprehensive risk management plan, as specified.

**Last Action:** Held in Assembly Transportation Committee

**AB 1398 (Waldron) San Diego Association of Governments: San Diego County Regional Transportation Commission: transactions and use tax: expenditure plan**

Requires the Board of Directors of the San Diego Association of Governments to hold a series of public meetings and obtain the approval of two-thirds of voters before making substantial changes to its expenditure plan, as specified.

**Last Action:** Amended out of the Accountability and Administrative Review Committee and referred to Rules Committee

**AB 1430 (Eduardo Garcia) State government: public investment opportunities: cost-effective definition**

Requires four specified state agencies to provide the Legislature by January 1, 2021, a report with options for defining the term “cost-effective” for the purpose of prioritizing public investment opportunities.

**Last Action:** Held in Assembly Appropriations Committee

**AB 1531 (Salas) State agencies: bilingual services**

Reduces the threshold by which state agencies are required to provide language access services to a substantial number of non-English speakers from 5% to 3%.

**Last Action:** Held in Assembly Appropriations Committee

**AB 1545 (Obernolte) Civil penalty reduction policy**

Requires a state agency to assist small businesses in complying with statutes and regulations and to establish policies to reduce civil penalties for noncompliance under specified circumstances.

**Last Action:** Held in Assembly Appropriations Committee

**AB 1580 (Levine) Major infrastructure construction projects: oversight committees**

Requires a state agency undertaking a publicly funded major infrastructure construction project, as specified, that is estimated to cost \$1 billion or more to establish an oversight committee with certain responsibilities.

**Last Action:** Held in Senate Appropriations Committee

**AB 1736 (Daly) Notification requirements**

Requires a local agency, by July 1, 2020, to create and maintain a policy for notifying the apparent lowest responsible bidder and its listed subcontractors within a reasonable time after the bid opening.

**Last Action:** Vetoed 10/13/19

**AB 1808 (Cervantes) Public contracts: goods and services: installation of carpet, resilient flooring, and synthetic turf**

Authorizes a public agency to use specified state contracting procedures for the purchase, or purchase and installation, of carpet, resilient flooring, or synthetic turf, if specified conditions are met.

**Last Action:** Held in Senate Governance & Finance Committee

**AB 1809 (Cervantes) Disabled veteran business enterprises**

Authorizes a state agency to award a contract for services or information technology that has an estimated value of between \$5,000 and \$500,000 to a certified small business (SB) or to a disabled veteran business enterprise (DVBE), as long as the agency obtains price quotations from two or more certified SBs or DVBEs.

**Last Action:** Held in Senate Appropriations Committee

**AB 1810 (Transportation Committee) Transportation: omnibus bill**

Makes various non-controversial changes to transportation-related statutes and deletes a prior provision that would have removed the California Transportation Commission from the jurisdiction of the California State Transportation Agency.

**Last Action:** Chapter 636, Statutes of 2019

**AB 1824 (Natural Resources Committee) California Environmental Quality Act: exemption for closure of railroad grade crossing**

Clarifies the exemption from the California Environmental Quality Act (CEQA) for the disposal of state owned surplus property and makes other technical and non-substantive changes to CEQA-related statutes.

**Last Action:** Chapter 466, Statutes of 2019



**ALL SENATE BILLS  
REFERRED TO THE ASSEMBLY COMMITTEE ON  
ACCOUNTABILITY AND ADMINISTRATIVE REVIEW  
MID-SESSION 2019 CALIFORNIA STATE LEGISLATIVE SESSION**

**SB 6 (Beall) Residential development: available land**

Requires the Department of General Services, in coordination with the Department of Housing and Community Development, to create a public inventory of local sites suitable for residential development, along with state surplus lands.

**Last Action:** Chapter 667, Statutes of 2019

**SB 20 (Dodd) Surplus state property: Napa County Regional Park and Open Space District**

Authorizes the Department of General Services to sell or exchange a property known as Skyline Wilderness Park in Napa County to the County or to the Napa County Regional Park and Open Space District by January 1, 2026.

**Last Action:** Chapter 240, Statutes of 2019

**SB 237 (Hertzberg) California Laureate of Science, Technology, Engineering, and Mathematics (STEM): establishment of new position**

Establishes the position of the California Laureate for Science, Technology, Engineering, and Mathematics in state government.

**Last Action:** Held in Assembly Appropriations Committee

**SB 348 (Chang) Department of Technology: artificial intelligence: strategic plans**

Requires the Director of the California Department of Technology to develop a strategic plan to aid departments and agencies with incorporating artificial intelligence (AI) into state information technology operations, as specified, and encourages the appointment and designation of other state-level AI advisers and officers.

**Last Action:** Held in Assembly Appropriations Committee

**SB 501 (Hurtado) Armories: Reedley Armory**

Rescinds the authorization for the Department of General Services to sell the Reedley Armory.

**Last Action:** Held in Assembly Veteran Affairs Committee

**SB 588 (Archuleta) Public contracts: Disabled Veteran Business Enterprise Program**

Allows the withholding of the final payment on specified contracts until the prime contractor has certified a disabled veteran business enterprise program subcontractor has been paid.

**Last Action:** Inactive File on Assembly Floor

**SB 598 (Moorlach) Open Financial Statements Act**

Establishes the Open Financial Statement Commission (Commission), within the State Treasurer's Office, and requires the Commission to report to the Legislature regarding how and whether to transition state and local agencies' financial reporting to a machine readable format, as specified.

**Last Action:** Vetoed 10/12/19

**SB 767 (Glazer) Off-highway vehicular recreation: Carnegie State Vehicular Recreation**

**Area: Alameda-Tesla Expansion Area**

Authorizes the Department of Parks and Recreation to dispose of the Alameda-Tesla Expansion Area of the Carnegie State Vehicular Recreation Area if sold to a local government entity or non-profit entity for the explicit purpose of conserving the land.

**Last Action:** Held in Assembly Appropriations Committee

**SCR 31 (Bradford) The Willie L. Brown, Jr. Circle and Plaza**

Names the public street, circle, and plaza at 914 and 915 Capitol Mall in Sacramento the "Willie L. Brown, Jr. Circle and Plaza."

**Last Action:** Held on Assembly Floor

**ALL ACCOUNTABILITY AND ADMINISTRATIVE REVIEW  
COMMITTEE OVERSIGHT HEARINGS  
MID-SESSION 2019 CALIFORNIA STATE LEGISLATIVE SESSION**

**Subject: Department of Motor Vehicles: Field Office Wait Times**

Tuesday, April 9, 2019

Joint Oversight Hearing with Committee on Accountability and Administrative review, Committee on Transportation, and Budget Subcommittee No. 6 on Budget Process, Oversight and Program Evaluation

**Subject: Update on FISCAl Implementation**

Wednesday, June 19, 2019

Joint Oversight Hearing with Committee on Accountability and Administrative Review and Budget Subcommittee No. 6 on Budget Process, Oversight and Program Evaluation

**Subject: Department of Consumer Affairs: Update on Professional Licensing, Technology, and the Business Modernization Plan**

Wednesday, August 14, 2019

Joint Oversight Hearing with Committee on Accountability and Administrative Review and Committee on Business and Professions

**Subject: Mental Health Services Act (Prop. 63) Funds: Oversight and Accountability**

Wednesday, August 21, 2019

Joint Oversight Hearing with Committee on Accountability and Administrative Review and Committee on Health

**Subject: Substance Abuse Treatment Industry Regulation**

Wednesday, October 30, 2019

Oversight Hearing Committee on Accountability and Administrative Review

**Subject: Ending Veteran Homelessness in Orange County**

Tuesday, November 19, 2019

Joint Oversight Hearing with Committee on Accountability and Administrative Review and Committee on Veterans Affairs

## APPENDIX A-1: ASSEMBLY BILLS BY BILL NUMBER

| Measure | Author        | Subject  | Statuses   |
|---------|---------------|--|--|
| AB 62   | Fong          | State government: FISCal: transparency   | Held in Accountability and Administrative Review Committee |
| AB 63   | Fong          | State government   | Held in Assembly Appropriations Committee                  |
| AB 64   | Fong          | State project audits   | Held in Accountability and Administrative Review Committee |
| AB 230  | Brough        | Disabled veteran business enterprises  | Chapter 676, Statutes of 2019                              |
| AB 289  | Fong          | California Public Records Act Ombudsperson   | Held in Senate Judiciary Committee                         |
| AB 312  | Cooley        | State government: administrative regulations: review   | Held in Assembly Appropriations Committee                  |
| AB 380  | Frazier       | Office of the Transportation Inspector General   | Held in Assembly Appropriations Committee                  |
| AB 456  | Chiu          | Public contracts: claim resolution   | Chapter 489, Statutes of 2019                              |
| AB 459  | Kiley         | State government: Artificial Intelligence in State Government Services Commission: report    | Held in Assembly Appropriations Committee                  |
| AB 469  | Petrie-Norris | State records management: records management coordinator                                     | Chapter 302, Statutes of 2019                              |
| AB 518  | Calderon      | Surplus state real property: Southern Youth Correctional Reception Center and Clinic         | Held in Senate Government Organization Committee           |
| AB 572  | Kalra         | California Deforestation-Free Procurement Act: public works projects: wood and wood products | Held in Senate Appropriations Committee                    |
| AB 653  | Bloom         | State armories   | Chapter 263, Statutes of 2019                              |
| AB 717  | Nazarian      | Public contracts: armored courier services   | Held in Assembly Appropriations Committee                  |

| <b>Measure</b> | <b>Author</b>   | <b>Subject</b>  | <b>Statuses</b>   |
|----------------|-----------------|---|---|
| AB 802         | Mark Stone      | Reports to the Legislature: Statewide Open Data Portal  | Held in Senate Appropriations Committee                               |
| AB 805         | Obernolte       | Reports submitted to legislative committees   | Held in Senate Rules Committee  |
| AB 869         | Cunningham      | Surplus state property  | Vetoed 10/08/19   |
| AB 891         | Burke           | Public property: safe parking program   | Vetoed 10/12/19   |
| AB 931         | Boerner Horvath | Local boards and commissions: representation: appointments  | Chapter 813, Statutes of 2019   |
| AB 939         | Frazier         | Administrative Procedure Act: major regulations   | Held in Accountability and Administrative Review Committee            |
| AB 971         | Salas           | Public contracts: information technology services: contractor evaluations   | Chapter 496, Statutes of 2019   |
| AB 976         | Chau            | Artificial Intelligence in State Government Services Commission   | Held in Senate Appropriations Committee                               |
| AB 1013        | Obernolte       | State agencies: grant applications  | Chapter 498, Statutes of 2019   |
| AB 1020        | Irwin           | State of California Housing Agency Act  | Held in Assembly Appropriations Committee                             |
| AB 1164        | Gloria          | Surplus state real property: disposal   | Chapter 822, Statutes of 2019   |
| AB 1199        | Petrie-Norris   | State property: Fairview Developmental Center   | Chapter 824, Statutes of 2019   |
| AB 1277        | Obernolte       | Transportation projects: oversight committees   | Held in Assembly Transportation Committee                             |
| AB 1398        | Waldron         | San Diego Association of Governments: San Diego County Regional Transportation Commission: transactions and use tax: expenditure plan | Amended out of the Accountability and Administrative Review Committee |
| AB 1430        | Eduardo Garcia  | State government: public investment opportunities: cost-effective definition  | Held in Assembly Appropriations Committee                             |
| AB 1531        | Salas           | State agencies: bilingual services  | Held in Assembly Appropriations Committee                             |
| AB 1545        | Obernolte       | Civil penalty reduction policy  | Held in Assembly Appropriations Committee                             |

| <b>Measure</b> | <b>Author</b>               | <b>Subject</b>   | <b>Statuses</b>                               |
|----------------|-----------------------------|--|---|
| AB 1580        | Levine                      | Major infrastructure construction projects: oversight committees                                     | Held in Senate Appropriations Committee       |
| AB 1736        | Daly                        | Notification requirements  | Vetoed 10/13/19                               |
| AB 1808        | Cervantes                   | Public contracts: goods and services: installation of carpet, resilient flooring, and synthetic turf | Held in Senate Governance & Finance Committee |
| AB 1809        | Cervantes                   | Disabled veteran business enterprises  | Held in Senate Appropriations Committee       |
| AB 1810        | Transportation Committee    | Transportation: omnibus bill   | Chapter 636, Statutes of 2019                 |
| AB 1824        | Natural Resources Committee | California Environmental Quality Act: exemption for closure of railroad grade crossing               | Chapter 466, Statutes of 2019                 |

## APPENDIX A-2: SENATE BILLS BY BILL NUMBER

| <b>Measure</b> | <b>Author</b> | <b>Subject</b>   | <b>Statuses</b>                            |
|----------------|---------------|--|--|
| SB 6           | Beall         | Residential development: available land  | Chapter 667, Statutes of 2019              |
| SB 20          | Dodd          | Surplus state property: Napa County Regional Park and Open Space District                                      | Chapter 240, Statutes of 2019              |
| SB 237         | Hertzberg     | California Laureate of Science, Technology, Engineering, and Mathematics (STEM): establishment of new position | Held in Assembly Appropriations Committee  |
| SB 348         | Chang         | Department of Technology: artificial intelligence: strategic plans   | Held in Assembly Appropriations Committee  |
| SB 501         | Hurtado       | Armories: Reedley Armory   | Held in Assembly Veteran Affairs Committee |
| SB 588         | Archuleta     | Public contracts: Disabled Veteran Business Enterprise Program   | Inactive File on Assembly Floor            |
| SB 598         | Moorlach      | Open Financial Statements Act  | Vetoed 10/12/19                            |
| SB 767         | Glazer        | Off-highway vehicular recreation: Carnegie State Vehicular Recreation Area: Alameda-Tesla Expansion Area       | Held in Assembly Appropriations Committee  |
| SCR 31         | Bradford      | The Willie L. Brown, Jr. Circle and Plaza  | Assembly Floor                             |